

# **PROGRAM GUIDE**

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# **OVERVIEW**

Welcome to the Colorado commercial property assessed clean energy (C-PACE) program. This guide is intended to help all parties involved in a C-PACE transaction understand how Colorado C-PACE works.

#### PROGRAM OVERVIEW

Colorado C-PACE is a state-sponsored program that helps building owners and property developers access private-sector financing for the installation of energy efficiency, water conservation, and renewable energy improvements. Spearheaded by the <u>Colorado Energy Office</u> and overseen by the Colorado <u>New Energy Improvement District</u>, also known as "NEID" or "the District," Colorado C-PACE projects lower energy and water costs, increase renewable energy deployment, reduce greenhouse gas emissions, and create local jobs.

More than 30 states have active C-PACE-programs. In Colorado, the General Assembly passed the New Energy Jobs Creation Act of 2010 (HB 10-1328), as amended by the New Energy Jobs Act of 2013 (SB-13-212), SB-171 enacted in 2014 and HB 23-1005 enacted in 2023. These statutory provisions are codified at C.R.S. §§ 32-20-101 et seq. (collectively, the C-PACE Statute).

NEID was established by the C-PACE Statute, which directed it to create a statewide C-PACE program. To participate, each county in the State of Colorado must opt into the District by a resolution of their Board of County Commissioners. View a list of participating counties.

## **How C-PACE Works**

C-PACE programs enable owners of commercial, industrial, agricultural, nonprofit, and multifamily buildings (with five or more units) to use private-sector money to finance qualifying energy efficiency, renewable energy generation, water conservation, and other improvements to the property to reduce its energy or water use.

C-PACE is economically attractive because it offers up to 100 percent financing for existing building retrofit projects and up to 35 percent financing for new construction projects that comply with or exceed the applicable 2021 International Energy Conservation Code (IECC) requirements, with finance terms that extend up to 25 years. In addition, since the financing is tied to the property, the owner is typically not required to sign a personal guarantee. Best of all, well-designed projects are often cashflow positive, meaning the energy cost savings outweigh the C-PACE payments.

Banks, credit unions, and specialty private capital firms, also known as capital providers, finance C-PACE projects. Repayment is secured by a voluntary special purpose assessment, similar to a sewer district assessment, that is recorded against the property and billed as a separate line item on the property tax bill.

Multiple <u>qualified capital providers</u>, or QCPs, have registered with the C-PACE program to finance eligible projects. Property owners can select a C-PACE-qualified capital provider to fund their project, or, at the request of a building owner, the Program Administrator can solicit financing term sheets from participating QCPs.

QCPs and their project development partners are encouraged to develop projects for submission to the Program Administrator for approval. In such instances, the Program Administrator will not solicit

financing terms from other QCPs and will work solely with the originating QCP or the QCP designated by the project developer/building owner.

From start to finish, C-PACE projects can typically be financed within 60 to 90 days.

# **PROGRAM BENEFITS**

Colorado C-PACE benefits a broad range of stakeholders.

# **Building Owners**

**Long-term Financing** 

Colorado C-PACE helps building owners reduce their operating costs, improve the value and market competitiveness of their asset, meet energy performance goals, and increase the net operating income of their building. Major benefits include:

**Up to 100% Financing**Many owners lack the capital they need to pay for beneficial energy

improvements and equipment upgrades. C-PACE solves this problem by providing up to 100 percent financing for eligible improvements.

While commercial real estate lenders typically provide five- to ten-year financing, the longer-term, fully amortized nature of Colorado C-PACE

enables building owners to pursue more capital-intensive, comprehensive energy efficiency, renewable energy, water

conservation and resiliency upgrades. The maximum term is set by the weighted average effective useful life of the improvements (up to 25 years). In well-designed projects, the utility cost savings resulting from the improvements often exceed the C-PACE payments, resulting in cash-

flow-positive projects.

**No Personal Guarantee** C-PACE is property-based financing secured by a voluntary assessment

(lien). As a result, the owner is typically not required to sign a personal

guarantee.

**Transfers Upon Sale** Owners who sell their building before the assessment is repaid can

transfer the repayment obligation to the next owner (like a sewer

district assessment).

**Cost Recovery** C-PACE may help solve the split incentive that arises between owners

and tenants. Owners are less likely to install comprehensive energy or water conservation improvements when tenants receive the financial benefits (lower utility bills). Under some leases, C-PACE may enable landlords to pass on the benefits and the cost of the assessment to

tenants.

#### **Developers**

Commercial property developers can use C-PACE financing to reduce their weighted average cost of capital for new construction projects.

#### Contractors

C-PACE makes energy efficiency, renewable energy, water conservation and resiliency improvement projects economically attractive to building owners, so contractors who offer C-PACE are able to close more projects and grow their business.

#### **Capital Providers**

C-PACE investments are secured by a special assessment lien which is senior to commercial mortgages and deeds of trust and is equal (*pari passu*) in priority to other special assessments on the property, and junior to general property tax liens. As a result, capital providers who work with the C-PACE program may receive attractive project finance opportunities.

## **Mortgage Holders**

C-PACE is a savings-based program, meaning a project must reduce the utility cost of a building to qualify. C-PACE encourages projects that generate utility cost savings in excess of the repayment obligation. Such projects typically result in a building that will see increased net operating income, increased debt service coverage ratio, increased value, and a greater return on investment. Once the project is complete, the existing mortgage holder's loan is typically more secure due to the borrower's increased cash flow. In addition, the upgraded property is more valuable. (Note also that the C-PACE assessment does not accelerate. In the event of a default, only the amount in arrears comes due.) View a list (Consenting Mortgage Holders List) of financial institutions that have consented to Colorado C-PACE projects to date.

#### **Communities**

C-PACE builds on a long history of benefit assessments that a government can levy on real estate parcels to pay for the installation of projects that serve a public purpose, such as sewer and fire protection districts. C-PACE serves the important public purpose of reducing energy costs, water use, and waste. Project investments improve building stock, reduce greenhouse gas emissions, improve air quality, and create jobs—all with private capital, and not taxpayer dollars.

# **KEY PARTIES TO A C-PACE TRANSACTION**

**Building Owner** The legal owner of the eligible property upon which the eligible

improvements will be installed.

Capital Provider Also referred to as lenders, capital providers include local and national

banks, credit unions, and specialty finance firms approved by the

District to provide C-PACE financing.

Contractor/Project Developer The licensed firm or individual registered with the program that

develops the project scope of work, proposal, and analytics, and typically oversees or coordinates the work required for the installation

or construction of the improvements.

Energy Auditor/Consultant The accredited professionals who provide ASHRAE Level I, II, and III

energy audits.

Land Title Land Title Guarantee Company, or "Land Title" conducts all C-PACE

related project closings on behalf of the District.

Mortgage Holder Any entity that holds a mortgage on the property.

**NEID** The New Energy Improvement District, or "District" is a seven-member

appointed board (Board of Directors) made up of professionals with various commercial real estate and financial backgrounds. The NEID was established by the state legislature to implement and oversee C-PACE in

Colorado.

Program Administrator The entity that works with the District to administer Colorado C-PACE.

Program administrator duties include but are not limited to establishing

quality assurance and financing standards, supporting project origination efforts, qualifying capital providers and contractors, promoting C-PACE, assisting with county participation, coordinating project closings and the post-closing process, and assisting as needed in mortgage holder consent discussions. Sustainable Real Estate Solutions

(SRS) serves in this capacity.

# **KEY CONTACTS**

# **Program Administration**

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# **ELIGIBILITY**

#### **PROPERTIES**

To be eligible for C-PACE financing, projects must be located on eligible real property and be owned by an eligible property owner (including individuals, business entities, and nonprofit companies). A parcel of real property is eligible for C-PACE if it:

- 1. Is located in a county that has joined the statewide C-PACE New Energy Improvement District. View a list of participating counties.
- 2. Represents a retrofit to an existing building and:
  - (a) includes a building, other than a residential building, which could include an office or retail or lodging building, an industrial or agricultural building, or multifamily housing (five or more units), or
  - (b) contains an improvement or connected land that, for purposes of ad valorem taxation, is billed with a parcel meeting the requirements of paragraph 2(a). For example, if a commercial building occupies 25 percent of a tax parcel of property, subject to applicable zoning/density regulations, C-PACE financing could be used to install solar panels on the remainder of the parcel.
- 3. If the parcel represents new construction, the new construction must:
  - (a) comprise the construction of a building, other than a residential building containing four or fewer units, and
  - (b) may also include upgrades to an improvement or connected land that, for purposes of ad valorem taxation, is billed with a parcel meeting the requirements of 2(a). The example given in 2(b) (above) applies here. The only difference is that the solar project would be on land connected to a new construction project.
- 4. The property is (or is eligible to be placed) on the property tax rolls of a county in which it is located and has a property tax identification number.

Buildings owned by state and local government agencies are also eligible for C-PACE financing. Applications from such agencies or local government entities will be reviewed by attorneys for both the NEID and the local agency or government entity to ensure that the building ownership and C-PACE financing does not trigger Colorado's Taxpayer Bill of Rights (TABOR).

#### **IMPROVEMENTS**

Improvements eligible for Colorado C-PACE financing must be: 1) located on eligible real property owned by an eligible property owner, and 2) include an energy efficiency improvement, water conservation measure, renewable energy improvement, and/or resiliency improvement.

Under the C-PACE Statute, an improvement eligible for C-PACE financing means one or more installations or modifications to the property that will reduce utility costs or improves a building's resiliency. Appliances and other measures that are not permanently attached to the building are generally ineligible unless they are part of a package of measures that consist primarily of eligible measures. The lists below show the types of improvements that may be financed using C-PACE. (These lists are not comprehensive. Any improvements that result in utility cost savings or improve resiliency and meet other program criteria will be considered.)

#### Energy Efficiency Improvements. Examples include:

- Insulation in walls, roofs, floors, and foundations and in heating/cooling distribution systems;
- Storm windows and doors, multi-glazed windows and doors, heat-absorbing or heat-reflective
  glazed and coated window and door systems, additional glazing, reductions in glass area, and
  other window and door system modifications that reduce energy consumption;
- Automatic energy control systems;
- Heating, ventilating, or air conditioning and distribution system modifications or replacements;
- Caulking and weather-stripping and other air sealing measures;
- Replacement or modification of lighting fixtures and controls to increase the energy efficiency of the system;
- Energy recovery systems;
- Daylighting systems (e.g., skylights, controls, light shelves);
- Combined heat and power (CHP) and waste-to-power projects;
- Electric vehicle charging equipment added to the building or its associated parking area;
- Ground-source heat pumps;
- Elevator modernization projects;
- Green roofs;
- Any other modification, installation, or remodeling approved as a utility cost-savings measure by the District.

#### Renewable Energy Improvements. Examples include:

- Geothermal (ground-source) systems;
- Hydroelectric systems;
- Small wind systems;
- Solar photovoltaic (roof upgrade/replacement for rooftop systems is also eligible);
- Solar thermal.

#### Resiliency Improvements. Examples include:

- Indoor air quality systems;
- Seismic retrofits;
- Stormwater systems that reduce on-site or off-site risk of flash flooding;
- Wind and fire resistance.

#### Water Efficiency Improvements. Examples include:

- Irrigation systems that improve water efficiency;
- Water efficient fixtures (low-flow faucets, toilets, etc.).

The District prefers permanently installed improvements. However, it will consider projects that include other improvements, as long as they demonstrate that an effort will be made to ensure that these improvements will remain installed throughout their useful lives. If owners or contractors propose an improvement not listed that can be shown to be a utility-cost-saving measure or improve the building's resiliency, such a measure must be described in the project proposal. The description should include technical support for the assertion that the measure will save utility costs or improve resiliency, consistent with the NEID's guidance that projects with an overall savings-to-investment ratio greater than one are preferred. (The savings include total savings over the lifetime of the improvements. The

investment is the total capital investment including all fees and interest charges.) The District's Board of Directors will review the project proposal and determine whether such an improvement is eligible.

# OTHER ELIGIBLE EXPENSES

Subject to acceptance by the qualified capital provider, project-related expenses associated with a C-PACE financed project may be capitalized. These costs may include:

- Energy/water audit costs;
- Renewable energy feasibility study costs;
- Engineering and design expenses, including dynamic building simulation for new construction;
- Construction and installation costs, including labor and equipment;
- Commissioning costs;
- Prepaid operation and maintenance expenses for a period of up to five years, including measurement and verification costs;
- Costs of an extended warranty covering the full finance term for equipment financed;
- Any capital provider or project developer fees and/or required prepaid interest;
- Program and permit fees;
- Closing fees;
- Fees associated with issuance of Limited Property Information Guarantee (LPIG) or similar title product;
- Other project-related expenses approved by the District;
- Ineligible improvements that do not exceed 30 percent of the total project cost.

## **INELIGIBLE IMPROVEMENTS**

Other than custom improvements approved by the District, all C-PACE-related improvements must be permanently affixed to the subject property and be reasonably expected to save energy or water or generate renewable energy. The program cannot finance improvements that include:

- Any combination of improvements that do not result in utility cost savings;
- Improvements that are not permanently attached to the subject property or building and which can be easily removed (not including certain lighting upgrades the District determines are unlikely to be removed);
- Any improvement that is not commercially available;
- Health and safety improvements not directly related to or otherwise incorporated in the energy improvement;
- General construction costs.

Ineligible improvements may be included in the amount financed provided the proportion of ineligible improvements to eligible improvements does not exceed 30 percent of the total project cost (eligible improvements, eligible expenses, and ineligible improvements). The inclusion of any given improvement will be up to the C-PACE Program Administrator and the District's Board of Directors. When in doubt, consult with the Program Administrator. Examples of ineligible improvements that may be included in the C-PACE financing include:

 A like-for-like roof upgrade associated with the installation of a roof-mounted solar photovoltaic array (however, if the roof upgrade results in energy savings such as through improved insulation, the roof upgrade would be considered an eligible measure);

- Asbestos abatement associated with a boiler retrofit;
- New pads to support new plant equipment, such as a new chiller;
- Replacement of ductwork and terminal boxes associated with a packaged rooftop unit replacement;
- Relocation of equipment associated with the installation of energy saving measures, such as relocating a packaged rooftop unit to better serve redistributed loads within a building;
- Rerouting of a fire sprinkler system to accommodate a new HVAC system;
- Electrical upgrades associated with a new solar photovoltaic system;
- Carports supporting a solar photovoltaic array;
- Demolition of an existing parking lot and installation of a new parking lot to allow for installation of a bore field associated with a new ground source heat pump system;
- Shading devices or window coverings;
- Vending machine controls.

#### RENEWABLE ENERGY IMPROVEMENTS

The C-PACE statute permits the financing of renewable energy improvements, installed on the customer side of the electric meter, that produce energy from renewable resources. These include, but are not limited to, photovoltaic, solar thermal, small wind, low-impact hydroelectric, biomass, or fuel cells.

The specific requirements for C-PACE financing of renewable energy improvements that are part of a community solar garden<sup>1</sup> or located in a qualified community location<sup>2</sup> remain under consideration by the District. For now, such projects are ineligible for C-PACE financing.

Proponents of renewable energy projects must submit a renewable energy feasibility study.

# **RESILIENCY IMPROVEMENTS**

Resiliency projects include an improvement to real property, facilities or equipment that increases a building's structural resiliency for seismic events, improves indoor air quality, improves wind or fire resistance, improves stormwater quality or reduces on-site or off-site risk of flash flooding, improves or enhances the ability of a building to withstand an electrical outage, reduces or mitigates the urban heat island effect or the effects of extreme heat, or reduces any other environmental hazard identified by the Colorado Department of Public Health and the Environment. A Resiliency Project must be evidenced by

<sup>&</sup>lt;sup>1</sup> "Community solar garden" means a solar electric generation facility with a nameplate rating of two megawatts or less and located in or near a community served by a qualifying retail utility where the beneficial use of the electricity generated by the facility belongs to the subscribers to the community solar garden. There shall be at least ten subscribers. The owner of the community solar garden may be the qualifying retail utility or any other for-profit or nonprofit entity or organization, including a subscriber organization that contracts to sell the output from the community solar garden to the qualifying retail utility. A community solar garden shall be deemed to be "located on the site of customer facilities."

<sup>&</sup>lt;sup>2</sup> Through a qualified community location, as defined in section 30-20-602 (4.3), C.R.S., enacted by Senate Bill 10-100 which passed in 2010. "Qualified community location" means: (a) If the affected local electric utility is not an investor-owned utility, an off-site location of a renewable energy improvement that: (I) Is wholly owned, through either an undivided or a fractional interest, by the owner or owners of the residential or commercial building or buildings that are directly benefited by the renewable energy improvement; (II) Provides energy as a direct credit on the owner's utility bill; and (III) Is an encumbrance on the property specifically benefited. (b) If the affected local electric utility is an investor-owned utility, a community solar garden, as that term is defined in section 40-2-127 (2), C.R.S. If House Bill 10-1342 does not take effect, there shall be no qualified community locations in the service territories of investor-owned utilities.

the opinion of a licensed professional in the field of resiliency projects and approved by the Program Administrator.

# **ENERGY SAVINGS REQUIREMENT**

Under the C-PACE Statute, energy improvements may be financed under the program provided they generate utility cost savings. There is no statutory requirement that the projects generate positive cash flow based on utility cost savings. This means that if the District is satisfied that the project will generate utility cost savings, this statutory requirement will be satisfied.

While the statute does not require a demonstration of a savings-to-investment ratio (SIR) greater than one, the District encourages projects with SIRs greater than one because:

- Capital providers look favorably on projects that show positive cash flow;
- Mortgage holders are more likely to consent to the imposition of the senior C-PACE lien for projects that show positive cash flow;
- In general, the higher the SIR, the greater the environmental benefits of the project, helping to promote the goals for the program set forth in the C-PACE Statute.

The SIR is calculated as the ratio of the total projected energy and water utility cost savings over the lifetime of the measures, divided by the total cost of the measures, including all fees and interest charges. For new construction, the energy savings should be calculated as the incremental energy savings gained above the determined minimum requirements specified in the new construction section of this document.

# BENEFICIAL ELECTRIFICATION PROJECTS

Beneficial electrification (or strategic electrification) projects are projects that involve the replacement of systems involving direct fossil fuel use (e.g., natural gas, propane, heating oil) with systems using electricity only. Beneficial electrification projects provide a path to buildings and systems supplied with energy from renewable energy production sources as opposed to energy production sources or systems that rely on fossil fuel use, resulting in overall emission reduction.

While beneficial electrification provides a new approach to the energy sector that looks at energy consumption across the economy, these projects may not provide a reduction in energy consumption or utility cost savings when viewed at an individual improvement level due to the relative costs of electricity consumption charges, demand charges, and fossil fuel costs.

If a beneficial electrification project is the only improvement being considered, it is subject to the C-PACE statutory requirements and must demonstrate a reduction in energy consumption or an energy cost savings to be eligible. If beneficial electrification represents one of a number of improvements, if the overall project (all improvements collectively) demonstrates a reduction in energy consumption or an energy cost savings, the electrification measure is eligible as part of the portfolio of improvements.

#### RETROACTIVE FINANCING

Retroactive project financing enables an eligible property owner that has recently completed a new construction project or gut rehabilitation project to finance these projects through the C-PACE program. Retroactive financing is also available for existing building retrofit projects (subject to the limitation set

discussed in additional detail below). For purposes of this program guide, a "gut rehabilitation" project shall be defined as a project that involves the removal and replacement of all interior (nonstructural) systems, equipment, components or features of a structure, whereby the existing structure will be reduced down to the basic structure or exterior shell (e.g., the foundation system; exterior walls; roofs; and interior structural components such as columns, beams, floors, and structural bearing walls). Gut rehabilitation may also include structural or nonstructural modifications to the exterior of the structure. Moreover, such projects require supporting documentation that the chief building official of the jurisdiction in which the project is located has issued a certificate of occupancy following completion of the project.

Each retroactive financing project is eligible for C-PACE financing up to 15 percent of the total eligible construction costs (TECC) if the project complies with the requirements of IECC 2018. If the project was designed and completed to exceed IECC 2018 by five percent or more in terms of energy performance, then the retroactive financing project is eligible for C-PACE financing up to 30 percent of the TECC (an additional fifteen percent). If the project meets or exceeds the IECC 2021 guidelines, the project is eligible for C-PACE financing of up to 35 percent of the TECC. As with new construction projects, the maximum C-PACE finance amount available for retroactive financing projects will not exceed 35 percent of the TECC.

In addition to new construction and gut-rehab projects, retroactive financing is available for existing building retrofit projects, with the limitation that the retroactively financed improvements(s) must be part of other eligible improvements planned to be financed through the C-PACE Program and the retroactively financed improvements must represent no more than 35% of the total project finance amount<sup>3</sup>.

Retroactive C-PACE financed projects are those projects that close C-PACE financing after the completion of the new construction project, gut rehabilitation project, or qualifying existing building retrofit project (as discussed in additional detail above). These retroactively-financed projects are subject to the same eligibility, technical and quality assurance review requirements associated with "traditional" C-PACE financed projects, including (without limitation) the development of a Project Eligibility Report complying with the requirements outlined in the Technical Standards section of this program guide, mortgage holder consent, where applicable, and payment of all program participation fees.

Retroactive C-PACE financed projects are subject to the following additional criteria:

 Construction of the project or installation of the eligible improvements must have occurred within the three-year (36 month) period immediately preceding the date of submission of the applicant's prequalification submission (PQS) form<sup>4</sup>;

<sup>&</sup>lt;sup>3</sup> As an example of a retroactively financed retrofit improvement, consider an owner that would like to install a new solar PV system on their building, that costs \$750,000. They would like to include a prior roof replacement that was installed two and a half years ago that cost \$250,000 in the C-PACE financed amount. Since the roof replacement was completed less than three years ago, and the cost of the roof (\$250,000) represents less than 35% of the total finance amount (\$1,000,000), this roof replacement cost can be included in the total C-PACE finance amount.

<sup>&</sup>lt;sup>4</sup> The PQS form must be submitted within three years of the certificate of occupancy or time of construction completion for individual retrofit improvements.

- The term of the C-PACE financed project cannot exceed the weighted average of the effective useful life of the improvements being financed (up to 25 years), less the number of years since project construction completion;
- Scheduling and execution of a new preliminary assessing resolution and final assessing resolution to facilitate finance closing;
- The District must be authorized to conduct the C-PACE program within the subject county at the time of the retroactive financing.

Retroactive financing projects are subject to the District's standard program administration fee (2.5 percent of the total project amount/refinance amount), with a minimum program administration fee of \$5,000 and maximum program administration fee of \$75,000, excluding any fees applicable for the District's general counsel or special counsel legal services. Such legal services shall be billed on a case-by-case basis, where applicable.

In addition, any property owner or capital provider initiating a retroactive project financing request shall be responsible for: (1) fees associated with the issuance of a new LPIG or substitute title product, as may be approved by the District; and (2) closing fees charged by Land Title. For calendar year 2023, Land Title's closing fee has been set at \$600 per project closing.

# **REFINANCING**

Refinancing enables an eligible property owner that previously used the C-PACE program to finance eligible improvements to an existing building or new construction project to:

- Refinance the outstanding C-PACE assessment lien with the existing capital provider, establishing a new set of financing terms, e.g., lower interest rate or shorter finance term; or
- Refinance the outstanding C-PACE assessment lien with a different qualified capital provider.

If the refinancing is provided by the existing capital provider, an amendment to the existing Assessment and Financing Agreement (AFA) will be required (unless the existing capital provider requires a new AFA). If the refinancing is with a new capital provider a new AFA with the owner, new capital provider, and District will be required along with a release of the existing AFA (in accordance with the terms set forth therein). Refinancing is limited to restructuring the outstanding C-PACE assessment lien. In no event shall the property owner be authorized to finance any eligible improvements that were not included within the original project scope, unless the property owner separately applies for and satisfies all applicable financing criteria as set forth in this program guide.

Refinanced C-PACE projects are subject to the following additional criteria:

- Updated underwriting effort;
- Mortgage holder consent (from the financial institution(s) that originally provided consent and any new lien holders);
- If applicable, development of a new amortization schedule; provided, however, that the financing term may not exceed the weighted average of the effective useful life of the improvements being financed (up to 25 years), less the number of years since the commencement of the financing term in the existing AFA;
- Scheduling and execution of a new preliminary assessing resolution and final assessing resolution to facilitate finance closing;
- The District must be authorized to conduct the C-PACE program within the subject County at the time of the refinancing;

Processing of Release of Assessment Lien documentation (if a new capital provider is utilized)
and payment of the District's lien release fee (reference the "C-PACE ASSESSMENT RELEASE"
section of this Program Guide). For calendar year 2023, the District's lien release processing fee
has been set at \$750.

The District charges a one-time program administration fee of \$5,000 for project refinancing services, excluding any fees applicable for the District's general counsel or special counsel legal services. Such legal services shall be billed on a case-by-case basis, where applicable. In addition, any property owner or capital provider initiating a refinancing request shall be responsible for: (1) fees associated with the issuance of a new or updated LPIG or substitute title product, as may be approved by the District; and (2) closing fees charged by Land Title. For calendar year 2023, Land Title's closing fee has been set at \$600 per project closing.

# **C-PACE Process Flow For Existing Building Retrofits**

# APPLICATION/PRE-QUALIFICATION SUBMISSION

When a property owner is ready to move forward with the program financing effort, the first step is for the property owner or his or her representative to submit a signed project Pre-Qualification Submission (PQS) form to the Program Administrator to confirm program eligibility. Once confirmed, the Program Administrator will send a letter of eligibility to the owner and schedule a kickoff call with the owner(s) and project originator(s) to review the C-PACE process and the project scope and PQS form. The call will conclude with clear next steps so that all parties understand their responsibilities in the C-PACE process.

# **PROJECT DEVELOPMENT**

Project Eligibility Report. Colorado C-PACE transactions recommend a minimum of an ASHRAE Level I energy audit, or a targeted energy study and/or renewable energy feasibility study that complies with the requirements outlined in the Technical Standards section of this guide. Contractors develop the scope of work and perform analysis with supporting documentation (contractors and developers must be registered with the program) to model various project scenarios with the goal of selecting an optimum mix of eligible measures that meets the building owner's needs. Once all parties agree on the optimized project, the Program Administrator will complete a quality assurance review of the project, develop a key financial metrics (EPIC<sup>TM</sup>) report and issue a Project Eligibility Report identifying the approved financing amount and the project's financial metrics.

Title commitment/title review. C.R.S. § 32-20-105(3) requires that each property owner submit with the application a commitment of title insurance issued by a duly licensed Colorado title insurance company dated within thirty (30) days before the date the application is submitted (Final Assessing Resolution). In order to ensure compliance with this requirement, the Program Administrator or designee shall cause Land Title (by and through Old Republic National Title Insurance Company) to issue a commitment for a Limited Property Information Guarantee ("LPIG"). If the property owner seeks to utilize a title product other than the LPIG, the property owner must provide a copy of the commitment of title insurance for review and approval by the Program Administrator and District general counsel. Any substitute title product may be utilized only if approved in writing in advance by the District.

The LPIG is a title product that serves two purposes: (1) it guarantees title being vested in a party or parties other than as shown in the LPIG; and (2) it guarantees the accuracy of recorded instruments which create monetary liens. In addition to providing liability coverage to both the District and the capital provider providing project-related financing, the LPIG commitment assists the Program Administrator with ensuring that mortgage holder consent is obtained from all applicable parties, as required by C.R.S. § 32-20-105(3)(i).

At project closing, the capital provider providing project financing is responsible to remit payment for the LPIG directly to Land Title or remit payment for the approved title product to the title company providing same. Both the capital provider and the District shall be named as assureds on Schedule A of the LPIG. If a substitute title product has been approved by the District, the capital provider and the District shall be named as insureds on same. The rate for LPIG issuance is based on a tiered pricing

structure. The current rate structure for the LPIG title product is available in the <u>Resources</u> section of the Colorado C-PACE Program <u>website</u>.

## MORTGAGE HOLDER CONSENT

C.R.S. § 32-20-105(3)(i) requires that all holders of existing mortgages/deed of trust liens against the property be notified of the proposed C-PACE transaction and further requires that each mortgage holder consent to the recording of the special assessment lien. Written consent must be given before the Program Administrator will authorize the closing of the transaction. As such, the District shall cause a commitment for LPIG coverage to be issued on each project (see section immediately above). In parallel with the project development efforts, the Program Administrator may assist the property owner discussion with the mortgage holder to introduce the C-PACE program and proposed project and prepare mortgage holder consent documentation for review and delivery by the owner to the mortgage holder with a request to discuss the financial merits of the project.

#### PROJECT FINANCING AND THE PRELIMINARY ASSESSING RESOLUTION

The Preliminary Assessing Resolution (PAR) is developed by the Program Administrator for consideration and approval by the District when all parties (building owner, developer/contractor, capital provider, and Program Administrator) agree that the project and related supporting documentation meet eligibility requirements and may be approved by the District. The PAR will include the final draft of the special assessment roll associated with the project. The PAR will be approved by the District for projects that: (i) have a program application approved by the Program Administrator; (ii) have the fully executed mortgage holder consent(s) required by C.R.S. § 32-20-105(3)(i) on file with the District and the Program Administrator; (iii) comply with all applicable provisions of this Program Guide; and (iv) otherwise comply with all applicable provisions of the C-PACE Statute. Following approval of the PAR by the District, the District will finalize and send a notice of assessment (notice of adoption of PAR) ("Notice of Assessment") in accordance with Colorado law.

With a capital provider selected, the owner and capital provider execute the program Assessment and Financing Agreement (AFA). This document is standard for all Colorado C-PACE-financed projects, while allowing the capital provider to tailor the agreement for each project within specific bracketed sections and in the form of Schedule II within the AFA template. The capital provider may request additional information from the building owner during this process to satisfy their specific underwriting criteria.

The Notice of Assessment will notify the property owner and each person or entity that has a lien against the property that will be subject to the special assessment lien of the District that the District will be proceeding to consider the adoption of a Final Assessing Resolution (FAR) in accordance with the provisions of C.R.S. § 32-20-106(3)(c).

In the event that the District or Program Administrator delivers notices to ownership and other entities, conducts project technical review, schedules a project closing, and/or approves the Final Assessing Resolution (FAR) for the project, but the C-PACE funding is canceled by the lender or borrower or the project does not fund/close the District may require (1) the full amount of the program administration fee to be paid to the District as referenced within the amortization schedule of the FAR; or (2) a prorated amount of the program administration fee to be paid to the District, based on the work/services performed by the District, the Program Administrator, and their respective employees, contractors or consultants on the project.

# FINAL ASSESSING RESOLUTION

Following issuance of the PAR the District will prepare the Final Assessing Resolution to close out the project. Prior to the closing, the fully executed original copy of the AFA and an electronic copy shall be submitted to the Program Administrator or the Program Administrator's designee. In addition, the original fully executed mortgage holder consent must be on file with the Program Administrator or the Program Administrator's designee as well as an electronic copy. When the Program Administrator has received the executed and notarized AFA and determined that all statutory and program requirements have been met, the Program Administrator will notify the building owner and the qualified capital provider that the closing can proceed, subject to the District's approval of the FAR.

The lien package documents consist of the mortgage holder consent (if and as required), the AFA, and the FAR. From and after the date of recording of the lien package documents (inclusive of the FAR), which shall include the final assessment roll adopted pursuant to C.R.S. § 32-20-107(2), the special assessment of the District, together with all interest thereon, penalties for default in the payment thereof, and associated collection costs, shall constitute a perpetual lien against the subject property in the amount set forth above in accordance with C.R.S. § 32-20-107

## **RECORDING AND ASSIGNMENT**

Once the Program Administrator has received the executed documents and confirmed that all closing conditions have been met, general counsel for the District will authorize Land Title Guarantee Company (Land Title) to record the special assessment lien in the real property records of the County in which the project is located. The capital provider shall be responsible for payment of all recording fees for the mortgage holder consent, AFA, FAR, and other documents that the capital provider may elect to have recorded as part of the closing, including but not limited to a disburser's notice. The amount of the recording fees will be communicated to the capital provider by the District or Land Title.

In addition, the capital provider shall be responsible for: (1) fees associated with the issuance of the Limited Property Information Guarantee (LPIG) or substitute title product, if approved by the District; and (2) closing fees charged by Land Title. For calendar year 2023, Land Title's closing fee has been set at \$600 per project closing. Following recording of the lien package, Land Title will cause a copy of the recorded lien package to be provided to the capital provider, which serves as confirmation of lien placement, triggering the release of funds in conjunction with the negotiated funds disbursement schedule or project disbursement agreement. In addition, and as applicable, Land Title will cause the LPIG to be issued to the capital provider and the District.

# CONSTRUCTION/DISBURSEMENT

The capital provider is responsible for managing the disbursements of the financing during construction per the terms of the AFA. The property owner should refer to the AFA to understand the capital provider's requirements for periodic inspections, progress payments, and change orders.

#### CONSTRUCTION COMPLETION AND COMMISSIONING

The property owner should review the AFA to determine the process the capital provider and the District will require to complete the construction phase of the project.

The District requires post-construction equipment startup upon project completion, either by the party that installed the project, or by a third party. It also recommends the submission of a report that contains at a minimum:

- A statement that systems have been installed in accordance with the contract documents, and that the systems are performing as expected;
- Identification and discussion of any substitutions, compromises, or variances between the final design intent, contract documents, and as-built conditions;
- A description of components and systems that exceed the owner's project requirements and those that do not meet the requirements, along with an explanation; and
- A summary of all issues resolved and unresolved and any recommendations for resolution.

While not required, a more formal commissioning effort, conducted by a third party, is recommended for projects with greater complexity, uncertainty, or savings at risk. Moreover, upon construction completion, the property owner shall issue to the capital provider one or more certificates of completion in substantially the form provided as Exhibit C in the AFA. A copy of each fully executed Completion Certificate will subsequently be provided by the Capital Provider to the District. In addition, the AFA authorizes the capital provider and the District to inspect the property and property owner records (as necessary) to assure completion of the energy improvements in accordance with the requirements of the AFA and the C-PACE Statute.

# SERVICING/REPAYMENT

Loans financed under the C-PACE program are repaid via special assessments included on the property tax bill. While property owners will find the C-PACE assessment as a separate line item, the payment will be made with property taxes and any other applicable special assessments. Property owners whose mortgage lenders require taxes to be escrowed should expect that the escrow amount will increase to include the C-PACE payments. Owners should be aware that a failure to make a payment on a C-PACE assessment will give rise to the same consequences as a failure to pay property taxes, which could include penalty interest and fees as well as a tax sale to recover the amount owed.

#### **PROGRESS PAYMENTS**

For larger projects or those that will be constructed in phases, some capital providers may require disbursements to be made over time, subject to reaching certain milestones. In such cases, the capital provider will specify the documents and certifications required. It is important to note that although the property owner and/or its contractors will not have received all of the funds, interest in the full amount of the C-PACE assessment will begin accruing at the initial closing of the C-PACE transaction.

# **QUALITY ASSURANCE REVIEW REQUIREMENTS**

# **AUDIT REQUIREMENTS**

As a condition of financing, the District requires an energy audit, water audit, renewable energy feasibility analysis or the opinion of a licensed professional in the field of resiliency projects that assesses the expected energy and/or water cost savings of the improvements over their useful lives or the eligibility of the resiliency improvements being considered.

- Audits. The District requires an ASHRAE Level I audit or better. This requirement is waived for single-measure projects involving like-for-like equipment replacements, in which the focus of the analysis can be performed solely on the equipment or systems involved in the retrofit (a lighting retrofit, for example), rather than a comprehensive audit of the entire building and its systems.
- Renewable Energy Feasibility Study. For all renewable energy improvements, the property
  owner must submit a Renewable Energy Feasibility Study. The feasibility study needs to provide
  enough information for the property owner or project developer and design team to make
  informed decisions about the types of technologies to include in the final project design. The
  feasibility study should be performed by a renewable energy expert with knowledge of the
  systems under consideration, including technical and design requirement issues, relevant
  policies and incentives, utility tariffs, interconnection issues, and NEPA evaluations (where
  necessary).
- Resiliency Feasibility Study. For resiliency projects, the project must be determined to be
  appropriate by the Program Administrator through a feasibility study conducted by a licensed
  professional in the relevant field of the Resiliency Project.

In general, the program requires the following documentation to support the technical aspects of the project:

## Baseline (all projects)

- A minimum of 12 months of recent utility data for all energy types involved with the measures
- A minimum of two recent utility bills to verify rate schedules (one for summer, one for winter)
- Modeled baseline values (when not utility-bill based)

#### **Solar PV Projects**

- Solar PV project proposal
- PV system analysis (estimated annual electricity production and cost savings); contractors are
  encouraged to use the <u>Energy Performance Improvement Calculator (EPIC<sup>TM</sup>) tool</u>. This webbased application integrates PVWatts® system production methodology, accounts for the
  impact on building loads from other energy efficiency improvements being considered and
  overlays the key assumptions for C-PACE financing.
- One-line schematic of PV system design and interconnection
- PV and inverter specifications (cut sheets)
- Solar PV system, including inverter(s), unit pricing
- Extended inverter warranty costs to cover solar PV panels' effective useful life (EUL) (typically 25 years)
- Rebate/incentive documentation (i.e., EnergySmart, SolarRewards)

- ITC/MACRS eligibility
- Items needed before project closing (these do not need to be submitted for the economic evaluation of the system)<sup>5</sup>:
  - For roof-mounted systems:
    - A written professional opinion from a roof specialist regarding roof condition and an estimate of its remaining useful life
    - A written professional opinion from a structural engineer regarding the ability of the existing structure to support the solar PV system under wind and snow loading conditions
  - Shading study
  - o Draft construction schedule

## **Energy Efficiency and Water Conservation Projects**

- Energy audit report for projects involving multiple energy efficiency or water conservation improvements, include at a minimum building description, baseline consumption and cost, and measure-level descriptions, costs, and savings projections;
- For like-for-like replacement projects, an energy audit and report are not required; instead for each like-for-like improvement, submit measure-level descriptions, costs, and savings projections;
- 1) Live spreadsheets or 2) dynamic building simulation input files and output reports or 3) EPIC<sup>™</sup> report<sup>6</sup>, based on level of project complexity, i.e., interactive effects;
  - o If an energy modeling approach is used: provide Report Model Input Table Workbook<sup>7</sup>;
- Available supporting documentation used to inform the calculations/dynamic building simulation (building drawings, audit forms or notes, equipment cut sheets, pictures, etc.);
- Equipment specifications (cut sheets);
- Rebate/incentive documentation (i.e., utility incentives);
- Draft construction schedule;

#### **Resiliency Projects**

For resiliency projects, the project must be determined to be appropriate by the Program Administrator through a feasibility study conducted by a licensed professional in the relevant field of the resiliency project. For example:

- An architect registered pursuant to the Colorado Revised Statutes;
- A landscape architect registered pursuant to Colorado Revised Statutes;
- A professional engineer licensed pursuant to Colorado Revised Statutes;
- An environmental health specialist that has a certificate of registration pursuant to Colorado Revised Statutes;
- A land use planner certified by the American Institute of Certified Planners;
- Other licensed professionals applicable to a specific resiliency project.

<sup>&</sup>lt;sup>5</sup> The program recognizes the following items require costs a solar contractor may not wish to incur until they are sure the building owner wants to move forward with the project. Therefore, these items can be completed after economic evaluation is complete, and the building owner has decided to move forward with the project.

<sup>&</sup>lt;sup>6</sup> The Energy Performance Improvement Calculator (EPIC) tool provides estimated energy savings and financial analytics in support of like-for-like equipment replacement projects. EPIC can be accessed in the <u>Contractor Tools</u> section of the CO C-PACE program website.

<sup>&</sup>lt;sup>7</sup> Provided by the program, to be filled out by the contractor/energy modeler.

#### **New Construction**

- Itemized construction budget
- If seeking 15 percent financing: signed COMCheck reports (mechanical, electrical, envelope) or other documentation that demonstrates compliance with 2018 International Energy Conservation Code (IECC)
- If seeking 30 percent financing: dynamic building simulations representing "As Designed" case and 2018 IECC compliance case. The energy performance delta between the two simulations should demonstrate at least five (5) percent exceedance by the "As Designed" case above 2018 IECC energy performance
  - For this dynamic building simulation approach: provide Report Model Input Table Workbook<sup>8</sup>
- If seeking 35 percent financing: signed COMCheck reports (mechanical, electrical, envelope) or other documentation that demonstrates that requirements of 2021 International Energy Conservation Code (IECC) have been met or exceeded
- Available supporting documentation used to inform the dynamic building simulation modeling effort (building drawings, equipment specifications, etc.)

<sup>&</sup>lt;sup>8</sup> Provided by the program, to be filled out by the contractor/energy modeler

# **New Construction**

Colorado C-PACE provides a compelling financing opportunity for new construction projects. The unique structure can unlock capital that enables a developer to include energy efficient equipment and other measures or design features that are often "value engineered" out of a project, leading to better building performance. Even better, C-PACE may reduce the developer's equity contribution or need for other types of high-cost financing, thereby reducing the weighted average cost of capital.

Unlike retrofits to existing properties where the savings from energy and water efficiency improvements can be demonstrated by referencing pre-improvement baseline consumption data, new construction has no baseline against which to measure improvements. <sup>9</sup> Thus, the District has designed a separate process for new construction projects.

The applicant is required to provide total project construction cost by trade component so that the Program Administrator can evaluate the total eligible construction cost (TECC). The TECC includes all hard and soft costs associated with construction and excludes the cost to purchase the land itself as well as any components that are not permanently attached to the building.

The maximum C-PACE finance amount will depend upon whether 2018 IECC<sup>11</sup> is met or exceeded. A new construction project will be eligible for C-PACE financing up to 15 percent of the TECC if the project complies with the requirements of 2018 IECC. If the proposed building's energy performance is designed to exceed 2018 IECC by five percent or more then the project will be eligible for C-PACE financing up to 30 percent of the TECC. A project that complies with or exceeds the 2021 IECC will be eligible for C-PACE financing up to 35 percent of the TECC. The maximum C-PACE finance amount will not exceed 35 percent of the TECC.

Once an application is received, the Program Administrator will coordinate with the project developer, property owner, utility, engineering/construction firm and/or energy modeling firm, depending on how a particular project will proceed. The purpose of this coordination will be to understand the project, review C-PACE requirements (particularly with respect to dynamic building energy simulation modeling) and ensure consistency with potential utility incentives or design assistance programs.

If the design includes a renewable energy system such as solar PV, the renewable energy system's impact on building energy performance is excluded from the energy savings analysis. Such systems will be evaluated separately by the Program Administrator and the total installed cost of the renewable energy system added to the eligible new construction C-PACE financing amount.

The maximum C-PACE finance amount eligible for a particular project will be determined by the Program Administrator.

In view of the significant time that may elapse during new construction projects between the time that building simulation modeling is performed and the time that technical review for C-PACE financing

<sup>&</sup>lt;sup>9</sup> This is also the case where an abandoned building is being rehabilitated or a building is being fundamentally repurposed. Consequently, such rehabilitation or repurposing can be treated the same as new construction for the purposes of C-PACE.

<sup>&</sup>lt;sup>10</sup> Items such as shading devices, furniture, fire extinguishers, etc.

<sup>&</sup>lt;sup>11</sup> International Energy Conservation Code.

eligibility takes place, it is possible that local building energy codes and/or C-PACE technical program guidance may change.

To avoid the additional time and cost to re-engineer projects, including recreating an energy model comparing the as-designed building to 2018 IECC or higher, e.g. 2021 IECC, if local energy codes so require, and causing further delay to the project, the Program Administrator will maintain the flexibility to evaluate the project under the criteria that existed at the time the engineering and modeling was completed, under the C-PACE technical program guidance that was in effect at that time to confirm that the building meets the intent of the new construction provisions as outlined in the Program Guide. Contact the Program Administrator for further information.

Given the complexity of new construction projects and considerations around incorporation of the C-PACE financing into a project's capital stack, project developers are strongly encouraged to engage with the Program Administrator early in the project development process.

Additionally, given the potential for longer construction periods and the need for these projects to stabilize financially, new construction projects may be financed incorporating an interest-only period. The interest-only period, combined with the capitalized interest period, may not exceed 36 months.

While the interest-only period is only applicable to new construction projects, gut-rehabilitation projects or projects involving the repurposing of buildings may also utilize this financial approach if they are pursuing the new construction technical compliance path.

The provisions of the C-PACE Process Flow outlined in this Program Guide above apply to new construction projects.

# **PAYMENT PROCESS**

## How Funds are Collected

Repayment of C-PACE assessment financing is made via payments on the property tax bill. While property owners will find that the C-PACE assessment appears as a separate line item on the bill, the payment is made with property taxes and any other special assessments. Property owners whose mortgage lenders require taxes to be escrowed should expect that these lenders will increase the escrow amount to include C-PACE payments.

C-PACE payments follow the same payment schedule as other property taxes and special assessments; that being the option of a bi-annual payment structure with the 1<sup>st</sup> payment due on the last day of February and the 2<sup>nd</sup> payment due June 15<sup>th</sup> of each year, or the annual full payment scheduled on April 30<sup>th</sup> of each year.

# HOW FUNDS ARE DISBURSED TO INVESTORS

Each county that participates in C-PACE has agreed to collect the C-PACE assessments from participating property owners via the property tax collection system and to remit those funds to the District (or its designated fiduciary) for distribution to capital providers. The District or its designated fiduciary will remit funds to the respective investor within ten business days of receiving them from the county.

Following the month in which the C-PACE assessments are received by the county, the county has ten days to remit C-PACE assessment received by the county to the District in accordance with C.R.S. § 39-10-107(1)(a), and then the District has ten business days to remit the payment received by the county to the capital provider. The key point to remember is that counties distribute funds to governmental units on the 10<sup>th</sup> of the month following the month in which funds are received, in accordance with Colorado law.

Considering a property owner following a bi-annual payment schedule, the capital provider could reasonably expect to receive the following payments each year:

- Installment one (property owner pays on February 28<sup>th</sup>, county receives payment in early March). Funds remitted by the county to the District on or about April 10<sup>th</sup>. Funds distributed by the District to the capital provider on or about April 20<sup>th</sup>.
- Installment two (property owner pays on June 15<sup>th</sup>, county receives payment in late June).
   Funds remitted by the county to the District on or about July 10<sup>th</sup>. Funds distributed by the District to the capital provider on or about July 20<sup>th</sup>.

## **DEFAULT AND EXERCISE OF REMEDIES**

Property owners should be aware that any failure to make a payment on a C-PACE assessment will give rise to the same consequences as a failure to pay property taxes, which could include penalty interest and fees as well as a tax sale to recover the amounts owed.

# **FINANCING STRUCTURE**

Any qualified capital provider is eligible to provide C-PACE financing to property owners for qualified projects. The District maintains a <u>list of qualified capital providers</u> on the Colorado C-PACE program website. All capital providers must be approved by the District.

Participating property owners should become familiar with the following important features of C-PACE financing. The principal amount will be equal to all project costs that the property owner may choose to finance through the program, which may include costs associated with project implementation, such as permits, audit expenses, closing fees, and capitalized interest.

The rate of interest on the financing will be established by the capital provider. Depending on the date that a project financing closes, it may not be possible to place the special assessment on the property tax bill until the following tax roll cycle. When such delay occurs, the interest payments that the property owner would have paid in the first tax year are capitalized in the principal amount.

#### FINANCING TERM

The recommended maximum finance term is based on the weighted average effective useful life of the approved energy efficiency, renewable energy and water efficiency improvements as determined by the program after a review of the energy audit/feasibility study, not to exceed 25 years. Determination of the weighted average effective useful life for the project is calculated using the greater of the cost and savings weighted averages of the improvements. For new construction projects, the maximum financing term for the "project" is 25 years.

# **SECURITY**

C-PACE project financing is secured by a special assessment and corresponding lien on the subject property. This lien is senior to all commercial liens, even if filed earlier in time, including mortgages and deeds of trust. It is equal (*pari passu*) in priority to other special assessments on the property and junior to general tax liens. If a payment is in default, the remedies available to capital providers are the same as are available to holders of other special assessments, including penalty interest and, in extreme cases, foreclosure and sale of the property at a tax lien sale.

#### UNDERWRITING STANDARDS

The District does not establish the underwriting requirements for C-PACE financing. Rather, each approved capital provider uses its own underwriting criteria. Nevertheless, experience has shown the following to be typical of the underwriting standards used nationwide by PACE capital providers:

- Total property-related debt (including mortgage debt, the C-PACE financing, and any other
  obligations secured by the property) is not to exceed 80 percent of the property's value. This
  value may be established either (a) as the assessed value of the property, or (b) its appraised
  value, as supported by a recent appraisal. In either case, the property's value may include the
  enhanced value of the property resulting from the installation of the energy improvements
  being financed with the C-PACE assessment.
- The property owner has been current on its property tax and assessment payments with respect to the property for at least three years.
- The property owner must not have any involuntary liens, defaults, or judgments applicable to the subject property. A property owner may be able to participate if he or she can demonstrate

- that there is an acceptable reason for the lien, default, or judgment and provide supporting documentation.
- The property owner(s) or their affiliated companies have not been a debtor in a bankruptcy proceeding during the past seven years and the property proposed to be subject to the contractual assessment must not currently be an asset in a bankruptcy proceeding.
- The cash flow generated by the property during the past 12 months exceeds 1.25 times the sum
  of the amount of the annual assessment plus any interest expense associated with any
  mortgage debt for the past 12 months.

For existing building retrofit projects where there is no mortgage on the property or construction lender involved to underwrite the transaction and provide consent for C-PACE financing, or for any other project that the Program Administrator determines should be subject to this requirement, following a review of the project pre-qualification submission, the District shall require an appraisal to establish the C-PACE assessment lien to property value percentage. Such appraisal shall have been conducted by a qualified appraiser<sup>12</sup> within twelve months of the C-PACE project pre-qualification submission to the Program Administrator. The C-PACE assessment lien to value percentage shall not exceed 25% on such existing building retrofit projects. This appraisal requirement may be waived if mutually agreed upon in writing by the District and the C-PACE capital provider; the written waiver shall include an explanation of the alternative means used to confirm the property's valuation.

# FINANCING COSTS AND INTEREST RATES

The applicable interest rate and fees are set by the capital provider.

## MORTGAGE HOLDER CONSENT

The C-PACE Statute at C.R.S. § 32-20-105(3)(i) requires that property owners receive the consent of all holders of mortgages or deeds of trust on the property prior to the imposition of the C-PACE assessment lien, which is senior in priority to all commercial mortgages on the property. View a list of financial institutions that have consented to the imposition of PACE liens in Colorado.

## Transfer or Resale of the Subject Property

If the property is sold prior to the end of the agreed-upon special assessment period, the new owner will assume the C-PACE assessment obligation, unless otherwise negotiated. Ownership of any authorized improvements on the subject property will transfer to the new owner at the close of the real estate sale. Authorized improvements financed through the program may not be removed from the property until the C-PACE assessment has been fully repaid. In connection with any sale, program participants agree to make all legally required disclosures about the existence of the special C-PACE assessment lien on the property.

<sup>&</sup>lt;sup>12</sup> The certified general appraiser shall be able to demonstrate competency related to the valuation of buildings that include energy efficiency improvements, as demonstrated by past appraisal reports, association with an appraisal firm that has demonstrated competency in appraising energy efficient properties, or proof of completion of related industry-approved courses, such as those taught by the Appraisal Institute or other accredited educational providers.

# OTHER ASSESSMENT TERMS AND CONDITIONS

It is expected that qualified capital providers will require owners to sign off on yield maintenance, or prepayment fees, to protect their investment. Any such arrangement is between the property owner and the project investor.

# **PROGRAM ADMINISTRATION**

<u>Sustainable Real Estate Solutions</u> (SRS) administers the Colorado C-PACE program on behalf of the New Energy Improvement District (NEID).

# **PROGRAM REQUIREMENTS**

This section outlines the guidelines that govern all participants in the Colorado C-PACE program. Participants agree to adhere to the terms and conditions of the program.

Service Area <u>Participating counties</u> in Colorado.

Eligible Property Commercial, industrial, agricultural, nonprofit, and multifamily properties with

five or more units.

Size Thresholds There are no upper limits on the amount that can be financed.

Eligible Applicant An owner of eligible property as defined in the C-PACE Statute.

Security The financing is evidenced by an Assessment and Financing Agreement and is

secured by a special assessment that is recorded in the county land records against the eligible property. The special assessment lien is senior to all commercial mortgages and deeds of trust and is equal (*pari passu*) in priority to other special assessments on the property, and junior to general property tax liens. Because of this, the Colorado C-PACE program must obtain the written consent of all holders of mortgages or deeds of trust on the property prior to

securing C-PACE financing.

Credit Standards The property owner must be current on all real property taxes; have no

outstanding involuntary liens, collections, or charge-offs; be current on existing mortgages; and may not be in, or have filed for, bankruptcy in the past three

years.

Eligible Uses Eligible uses include the cost of energy and water conservation improvements

or renewable energy improvements to eligible property, payment of the cost of energy audits or engineering studies or other related soft costs, the cost of non-energy improvements that are directly related to the installation of energy improvements (for example, the cost of a roof replacement to support a solar

PV installation), commissioning, closing fees, and other program costs.

Lien-to-value There is no program maximum for lien-to-value based on the after-completed

value of the property, although capital providers typically require a lien-to-value

maximum between 20 and 35 percent.

Appraisal Requirement The property value for lien-to-value (LiTV) purposes will typically first be

determined by reviewing the real market value as determined by the county assessor. This value will be used for underwriting purposes. If the LiTV limits

exceed a selected capital provider's LiTV requirements using the assessor's real market value, a current appraisal may be required. This requirement will be influenced by the needs of existing mortgage holders that must consent to the filing of the special assessment lien<sup>13</sup>. New construction typically requires a current appraisal.

Maximum Term The maximum finance term is based on the weighted average effective useful

life of the approved energy efficiency, renewable energy and water

conservation improvements as determined by the program after a review of the

energy audit/feasibility study, not to exceed 25 years.

**Amortization** The C-PACE financing is fully amortized over its term.

Payment and Servicing The ongoing billing/collections process is the county's responsibility.

**Evidence of Ownership** A title report is required prior to closing to show evidence of ownership and all encumbrances recorded against the property.

Consent

Where there is an existing mortgage or deed of trust recorded against the property, the mortgage holder must be given written notification that the owner intends to enter into a C-PACE financing agreement, which cannot proceed without the written consent of the mortgage holder. The agreement confirms that the proposed C-PACE financing does not constitute an event of default under the terms of existing agreements between the property owner and mortgage holder.

# PARTICIPATION IN REBATE/INCENTIVE PROGRAMS

The Colorado C-PACE program encourages property owners to pursue all available federal investment tax credits, utility rebates, and incentive programs. Rebates and incentive programs provide participants with cash payments or tax credits for implementing energy efficiency, renewable energy and water conservation improvements, thereby either increasing annual cash flows or reducing overall project costs and the total amount the owner will need to finance. Rebate and incentive programs can also act as a third-party check on the validity of the proposed energy improvements and the projected energy savings, thereby increasing investor confidence in the projected energy and cost savings.

<sup>&</sup>lt;sup>13</sup> For existing building retrofit projects where there is no mortgage on the property or construction lender involved to underwrite the transaction and provide consent for C-PACE financing, or for any other project that the program administrator determines should be subject to this requirement, following a review of the project pre-qualification submission form, the District shall require an appraisal to establish the C-PACE assessment lien to property value percentage. See UNDERWRITING STANDARDS section for additional details.

# **PROGRAM PARTICIPATION FEE**

The Colorado C-PACE program is self-financed through fees charged to participating property owners. These fees cover the recurring costs to administer the program. A one-time program administration fee, equal to 2.5 percent of the project finance amount (not to exceed \$75,000 for each unit of eligible real property assessed, or 2.5 percent of the total project finance amount in the event that the project involves multiple eligible units of real property) is applied to each financed project. This fee is typically included in the total financed amount and is only due in the case of successful project financing. In addition, capital providers will be responsible for all recording fees related to the lien package (mortgage holder consent, AFA and Final Assessing Resolution), and recording fees related to any subsequent assignment of the AFA. The NEID, or its designated fiduciary, will provide an invoice to the capital provider in advance of the scheduled project closing for the program administration fee, recording fees, and general counsel/special counsel legal fees (if applicable).

The District charges a minimum program administration fee of \$5,000 for each unit of eligible real property assessed. In the event that the project involves multiple eligible units of real property to be assessed, the minimum program administration fee will be adjusted to ensure that the total program administration fee does not exceed 2.5 percent of the total project finance amount or the maximum program administration fee of \$75,000, whichever is less.

If revisions are requested to the program form documents, e.g., the Assessment and Financing Agreement, capital providers will be responsible to reimburse the District for the District's general counsel or special counsel legal fees. Generally, these fees will not exceed \$5,000 per closing.

Receipt of all applicable fees charged by the District (program administration fee, recording fees and general counsel/special counsel legal fees) must be confirmed by the District prior to the District authorizing recording of the lien package.

#### ADMINISTRATIVE COLLECTION FEE — ANNUAL SPECIAL ASSESSMENT ROLL

The District is required to prepare a certified special assessment roll on an annual basis showing, for each unit of eligible real property assessed, the total amount of special assessment and the amount of each installment of principal and interest and is further required to deliver same to the treasurer of each county in which the District has assessed eligible real property. The District incurs on-going administrative costs associated with the special assessment collection and remittance process. The District has elected to impose an annual administrative collection fee to offset these annual administrative costs ("Collection Fee"). For all projects the Board of Directors of the District has set the Collection Fee imposed in the specific amounts set forth in the table below. The Collection Fee shall be included in the amortization schedule included in both the Assessment & Financing Agreement (AFA) and Final Assessing Resolution (FAR).

Total project amount / financing amount	Collection Fee (annual)
Up to \$1,000,000	\$250
\$1,000,000.01 to \$2,000,000	\$500
\$2,000,000.01 to \$3,000,000	\$750
\$3,000,000.01+	\$1,000

# **C-PACE** ASSESSMENT RELEASE

Once a C-PACE assessment is certified on the tax roll, the C-PACE assessment must be paid by the property owner to the county in which the property is located in accordance with the agreed-upon amortization schedule for that tax year, as set forth in the Assessment & Financing Agreement (AFA) and Final Assessing Resolution (FAR). If the property owner intends to prepay or otherwise pay in full all other amounts due under the AFA and FAR ("Assessment Lien"), the Program Administrator must be notified by the owner and/or capital provider as soon as possible in order that the owner, capital provider and the District may review and agree upon the proper payoff amounts and confirm the process to finalize, approve and record the proper Release of Assessment Lien documentation ("Release"). The Release must be in the form available at the following link, as may be amended from time to time: <a href="https://copace.com/resources/">https://copace.com/resources/</a>.

Since the C-PACE assessment will still need to be paid by the property owner for the year in which the Release is to be requested and processed, the payoff statement should reflect the payment of the C-PACE assessment to the county for the year in which the Release is to be processed, and the property owner will remain responsible to pay the C-PACE assessment amount for the current year at the same time as property taxes are due as required by the AFA.

Once the property owner has paid all amounts due to the capital provider, the capital provider shall execute the Release and provide a copy of the Release to the District for execution. Upon execution of the Release by the District, the District will cause a copy of the fully executed Release to be recorded in the real property records of the county in which the property subject to the Assessment Lien is located. A one-time fee to cover administrative and legal expenses of the District associated with processing and recording the Release will apply and must be paid in full and received by the District prior to recording the Release. The one-time fee includes the recording fees associated with recording the Release in the county records.

# **BUILDING OWNER PARTICIPATION AND PROCESS**

Colorado C-PACE is an innovative financing program that provides owners of commercial, industrial, nonprofit, and multifamily (with five or more units) properties with financing for the installation of energy efficiency, water conservation, renewable energy and resiliency improvements.

# **BENEFITS**

Building owners often lack the capital they need to pay for energy improvements, which means many projects never get off the ground. By providing up to 100 percent, long-term project financing, C-PACE helps building owners lower their operating costs and improve the value of their asset. C-PACE:

- Requires no upfront, out-of-pocket costs;
- Is long-term (terms can extend up to 25 years);
- Is non-recourse and typically requires no personal guarantees;
- Lowers energy or water costs or improves resiliency;
- May generate positive cash flow and improve net operating income;
- May increase the value of the property;
- Repayment obligation can transfer to the next owner if the building is sold.

#### **ELIGIBILITY**

Anyone who owns an eligible commercial, industrial, agricultural, or multifamily building located in a <u>participating county</u> is eligible for C-PACE financing. Owners of nonprofits, e.g., houses of worship and private schools and universities, are also eligible. Buildings owned by state and local government agencies (public buildings) are eligible as well, although applications from such entities will be reviewed by attorneys for both the NEID and the local agency or government entity to ensure that the building ownership and C-PACE financing do not trigger Colorado's Taxpayer Bill of Rights (TABOR).

#### **PROCESS**

To get started, building owners can work with the <u>registered contractor</u> or <u>C-PACE project developer</u> of their choice to discuss the project and collaborate on the Project Pre-qualification Submission form. Once the project is approved, building owners can use the <u>qualified capital provider</u> of their choice, or ask the Program Administrator to solicit terms from qualified capital providers so the building owner can choose the best option for them.

Note that the principal amount will be equal to all project costs that the property owner may choose to finance through the program, which may include costs associated with project implementation such as permits, audit expenses, closing fees, and capitalized interest.

The rate of interest on the financing will be established by the project's selected capital provider. Depending on the date that a project financing is closed, it may not be possible to place the special assessment on the property tax bill until the following tax roll cycle. Where such delay occurs, the interest payments that the property owner would have paid in the first tax year are capitalized in the principal amount.

Note also that the C-PACE program is funded by the program administration fee paid by participating property owners. The program administration fee is typically included in the total amount financed. The

District's current program administration fee is 2.5 percent of the project finance amount (not to exceed \$75,000 for each unit of eligible real property assessed, or 2.5 percent of the total project finance amount, in the event that the project involves multiple eligible units of real property).

The District charges a minimum program administration fee of \$5,000 for each unit of eligible real property assessed. In the event that the project involves multiple eligible units of real property to be assessed, the minimum program administration fee will be adjusted to ensure that the total program administration fee does not exceed 2.5 percent of the total project finance amount or the maximum program administration fee of \$75,000, whichever is less. Interest on a project begins accruing at the point that the first progress payment is made. To support their underwriting efforts, capital providers may request the following:

- A copy of the most recent mortgage statement and appraisal 14;
- The current year (year-to-date) income/expense statement for the property;
- The previous two years' income/operating statements, statements of cash flows, and balance sheets for the property;
- The previous two years' audited (if available) income/operating statements, statements of cash flows, and balance sheets (audited or reviewed, if available) for the tenants' business;
- A table listing all tenants, their monthly (or annual) lease payments, the percentage of the building they occupy, and the end date of their existing leases;
- The previous year's federal tax returns if the property is planning to claim the value of the federal Investment Tax Credit or MACRS depreciation.

See C-PACE PROCESS FLOW FOR EXISTING BUILDING RETROFITS for a detailed description of the C-PACE process from start to finish.

<sup>&</sup>lt;sup>14</sup> For C-PACE projects where there is no mortgage holder or construction lender involved, the District shall require an updated certified appraisal to establish the C-PACE lien to value. This appraisal requirement can be waived if mutually agreed upon by both the District and the C-PACE capital provider.

# **CONTRACTOR PARTICIPATION AND PROCESS**

The Colorado C-PACE program relies on contractors to originate and develop energy efficiency, renewable energy, water conservation and resiliency projects. The program generally refers to firms developing C-PACE projects as contractors, including lighting contractors, solar contractors, envelope contractors, mechanical firms, design firms, service contractors, and energy consulting firms. The program encourages contractors of different disciplines to collaborate and develop comprehensive projects that best serve the building owner's needs.

#### **BENEFITS**

Many building owners lack the capital they need to fund building improvements, which means many worthwhile energy efficiency, renewable energy, water conservation and resiliency projects never get off the ground. Contractors represent an integral link in the chain that makes C-PACE a successful program. C-PACE provides contractors with a compelling financing option they can offer building owners, which means contractors can close more deals and grow their business in the process.

# **ELIGIBILITY**

Any firm that holds applicable state and local licenses is eligible to become a Colorado C-PACE-registered contractor. Note that by establishing contractor registration criteria, Colorado C-PACE is not recommending or endorsing any specific contractor or warranting the reliability of any such installer.

## How to Register

Contractor applications are accepted on a rolling basis, and registering is a simple, two-step process. A contractor must attend a no cost workshop to learn about the benefits of the C-PACE program, how it works, and how to access the available (free) support services. (See the <a href="workshop schedule">workshop schedule</a>.)
Additionally, the contractor must fill out and submit a short <a href="application">application</a>, which the Program Administrator will use to verify that the contractor meets the program's requirements.

Once the Program Administrator confirms that a contractor is eligible to participate in the program, the firm is notified and listed in the Colorado C-PACE contractor directory. The District reserves the right to disqualify contractors if they are found to be in violation of any of the standards set forth in this Program Guide or for any other reason the Board of Directors of the District finds to be in violation of good practices of the program.

Contractors who are not yet registered but who have projects they wish to propose for C-PACE financing should contact the Program Administrator, submit the project for pre-screening, and register for the next available contractor training event. Simultaneous registration and project pre-screening ensure that there are no delays to the project.

# **PROCESS**

Once contractors are registered, they will work with the Program Administrator to:

- Select and prequalify buildings;
- Perform preliminary project scoping;
- Prepare proposals and review them with the building owner;
- Develop and optimize project scenarios;
- Conduct project quality assurance reviews;
- Install energy improvements.

Note that contractors must obtain all necessary local and state building permits that are required by law to complete the proposed scope of work.

# FREE TECHNICAL SUPPORT

Closing a C-PACE deal typically requires the use of sophisticated technical and financial projections that require the participation of multiple stakeholders. For this reason, Colorado C-PACE-registered contractors can receive support at no cost from the Program Administrator. Services include:

- Identifying projects that are suitable for C-PACE financing;
- Prioritizing projects;
- Selecting packages of measures that best serve the building owner's needs;
- Preparing financial calculations;
- Attending meetings with building owners to explain the program benefits as well as financial and savings projections;
- Performing quality assurance reviews to ensure savings projections are accurate, conservative and well documented.

View a directory of C-PACE-registered contractors.

# **CAPITAL PROVIDER PARTICIPATION AND PROCESS**

Colorado C-PACE is a voluntary financing program that enables building owners and real estate developers to modernize their building by installing eligible energy efficiency, renewable energy, water conservation and resiliency improvements. Funding is provided by qualified private capital providers (QCPs), also referred to as lenders, in an open-market model. This approach offers multiple financing options to building owners, enabling the program to achieve its mission of making financing for these types of projects accessible and affordable.

## **BENEFITS**

C-PACE is a secure investment. The investment is secured by a special purpose assessment lien which is senior to all commercial mortgages and deeds of trust and is equal (*pari passu*) in priority to other special assessments on the property, and junior to general property tax liens. As a result, QCPs who work with the C-PACE program may receive attractive project finance opportunities. They are also listed in the Capital Provider Directory for marketing purposes.

#### **ELIGIBILITY**

To participate in the C-PACE program, a capital provider must become qualified by submitting a <u>Capital Provider Application and Participation Agreement</u>. To maintain its status, the QCP must promptly disclose to the District any material changes to the initial application; the C-PACE program reserves the right to rescind the QCP's status if the QCP is found to be in violation of any of the standards set forth in this Program Guide or for any other reason that the District finds to be in violation of good practices of the program.

To expedite project closings, the program recommends that capital providers review the Assessment and Financing Agreement template that is used for all projects financed through the program. This document can be downloaded from the <a href="Resources">Resources</a> section of the program website. The document represents input from numerous qualified capital providers obtained during the program's initial closings.

For projects where the property owner has not pre-selected a capital provider, QCPs are provided an opportunity to submit a term sheet to finance a pre-approved project. Should a building owner pre-select a capital provider for a specific project, the capital provider must complete a Capital Provider Application and Participation Agreement if they are not already registered with the program.

#### How to Qualify

To qualify as a capital provider for the Colorado C-PACE program, simply submit the Capital Provider Application and Participation Agreement found <a href="here">here</a>. The approval process can take up to ten business days and once approved for participation in the program, the qualified capital provider will be notified by the program administration.

# **PROCESS**

Qualified capital providers can participate in the Colorado C-PACE program in two ways. They can:

- Work with building owners to underwrite projects and help them prepare an application for financing approval. (In such cases, the program will not solicit financing terms from other QCPs).
- Collaborate with the Program Administrator to evaluate funding opportunities. (Building owners
  may apply for C-PACE without a pre-selected capital provider. In this case, the Program
  Administrator will review pre-approved projects with QCPs to determine their funding interest).

The District does not establish underwriting requirements for C-PACE financing. Rather, each capital provider uses its own underwriting criteria. Nevertheless, experience has shown the following to be typical of the underwriting standards used by PACE capital providers:

- Total property-related debt (including mortgage debt, the C-PACE financing and any other
  obligations secured by the property) is not to exceed 80 percent of the property's value. This
  value may be established either (a) as the assessed value of the property, or (b) its appraised
  value, as supported by a recent appraisal. In either case, the property's value may include the
  enhanced value of the property resulting from the installation of the improvements being
  financed through the C-PACE assessment.
- The property owner has been current on its property tax and assessment payments with respect to the property for at least three years.
- The property owner must not have any involuntary liens, defaults, or judgments applicable to the subject property. A property owner may be able to participate if it can demonstrate that there is an acceptable reason for the lien, default, or judgment, and provide supporting documentation.
- The property owner(s) or their affiliated companies have not been a debtor in a bankruptcy proceeding during the past seven years and the property proposed to be subject to the contractual assessment must not currently be an asset in a bankruptcy proceeding.

For existing building retrofit projects where there is no mortgage on the property or construction lender involved to underwrite the transaction and provide consent for C-PACE financing, or for any other project that the Program Administrator determines should be subject to this requirement, following a review of the project pre-qualification submission, the District shall require an appraisal to establish the C-PACE assessment lien to property value percentage. Such appraisal shall have been conducted by a qualified appraiser<sup>15</sup> within twelve months of the C-PACE project pre-qualification submission to the Program Administrator. The C-PACE assessment lien to value percentage shall not exceed 25% on such existing building retrofit projects. This appraisal requirement may be waived if mutually agreed upon in writing by the District and the C-PACE capital provider; the written waiver shall include an explanation of the alternative means used to confirm the property's valuation.

Each county that participates in C-PACE will collect the C-PACE assessments from participating property owners via the property tax collection system and remit those funds to the District (or its designated fiduciary) for distribution to the capital provider.

<sup>&</sup>lt;sup>15</sup> The certified general appraiser shall be able to demonstrate competency related to the valuation of buildings that include energy efficiency improvements, as demonstrated by past appraisal reports, association with an appraisal firm that has demonstrated competency in appraising energy efficient properties, or proof of completion of related industry-approved courses, such as those taught by the Appraisal Institute or other accredited educational providers.

# MORTGAGE HOLDER PARTICIPATION AND PROCESS

Colorado C-PACE is an innovative, voluntary financing program that enables building owners—your customers—to install energy efficiency, renewable energy, water conservation and resiliency improvements to their building with economically attractive, long-term financing.

## **BENEFITS**

Building upgrades designed to conform with Colorado C-PACE standards generate cost savings that may, over the finance term, exceed the total finance cost. Owners who participate in C-PACE typically improve their net operating income and asset value and generate a positive return on their investment. As a result of the building owner's increased cash flow, the mortgage holder's loan is more secure, and the property is typically more competitive. Across Colorado, C-PACE has been embraced by more than 50 national, regional, and local mortgage holders and construction lenders.

#### **PARTICIPATION**

Colorado C-PACE provides up to 100 percent financing to owners of new and existing buildings who are looking to modernize and improve the value of their commercial, industrial, agricultural, nonprofit, or multifamily building. The financing term, which is based on the effective useful life of the improvements —up to 25 years—is secured by a voluntary assessment (similar to a sewer district assessment) that is recorded against the property. The assessment does not accelerate. In the event of a default, only the amount of the assessment in arrears is due.

The special assessment lien is senior to all commercial mortgages and deeds of trust and is equal (*pari passu*) in priority to other special assessments on the property, and junior to general property tax liens. Because of this, the Colorado C-PACE program requires property owners to obtain the written consent of all holders of mortgages or deeds of trust on the property prior to securing C-PACE financing.

## **PROCESS**

A borrower who wishes to pursue C-PACE financing will, in collaboration with the Program Administrator, seek a meeting with the mortgage holder. During the meeting, the owner and the Program Administrator will describe the program's requirements and answer any questions. In addition, they will discuss the independent quality assurance review, which is used to validate the projected energy cost savings that are designed to finance the project over time.

Assuming all parties agree that a project is worth pursuing, the project will move to development and underwriting. As part of the underwriting process, the Program Administrator will prepare an EPIC™ Report for the mortgage holder's review. This report will provide a summary of the project's key assumptions, financial metrics, and projected cash flows to facilitate the consent request.

Mortgage holders that wish to fund C-PACE projects may apply to become qualified capital providers under the program.

# LOCAL GOVERNMENT ELIGIBILITY AND PARTICIPATION

Colorado C-PACE is an innovative, voluntary financing program that gives building owners and property developers an economically attractive way to fund energy efficiency, renewable energy, water conservation and resiliency improvements. Local governments are the key to the program's success because each county must opt into the District before building owners and property developers can participate.

#### **BENEFITS**

C-PACE benefits counties by helping property owners reduce energy costs, increase renewable energy deployment, improve air quality, and reduce greenhouse gas emissions. C-PACE projects also improve local building stock, attract and retain building owners, businesses and tenants, and create local jobs, all of which benefit the economy.

## **PARTICIPATION**

For a county to become eligible to participate in Colorado C-PACE, the Board of County Commissioners must pass a resolution authorizing the District to offer the program within the county. Once the county assessor ensures that the line item can be placed on the property tax assessment, the county and NEID execute a participation agreement, after which the county becomes part of the C-PACE program. Note that cities and towns cannot opt into Colorado C-PACE. Rather, they are encouraged to work with their county government and community stakeholders to discuss the benefits of the program.

## **PROCESS**

Once the county has opted into Colorado C-PACE, its ongoing role is threefold. It will:

- Record assessments in the county land records and notify the District and capital providers of recordation. (The District is responsible for calculating and reporting assessment amounts to the county on an annual basis);
- 2. Issue property tax bills, including C-PACE assessments, in the ordinary course of business, and collect special assessment payments and forward such payments to the NEID;
- 3. Optionally, act as a conduit between the District outreach, education, and marketing team, and local county departments.

Note that C.R.S. § 30-1-102(1)(c) authorizes county treasurers to collect a fee equal to one percent (1%) of the amount of each special assessment payment. This statutory requirement applies to C-PACE assessments; thus, property owners should expect to see the 1% fee included in the amounts to be paid on their C-PACE assessment on each property tax bill. The program is designed to leverage the existing county tax collection process. However, variations in tax collection practices from county to county may require customization of the process. The county 1% fee is in addition to the District's Collection Fee referenced in the PROGRAM PARTICIPATION FEE section referenced previously.

# GENERAL TERMS AND PROVISIONS; DISCLAIMERS; OTHER REQUIREMENTS

## **TAXES**

Property owners are solely responsible for any local, state, or federal tax consequences of their participation in the Colorado C-PACE program.

# CHANGES IN THE PROGRAM TERMS; SEVERABILITY

The District reserves the right to change this Program Guide and the terms and provisions set forth within at any time without notice; however, no such change will affect the obligation to pay special assessments for approved C-PACE financings. Participation in the program will be subject to the Program Guide in effect at the time of closing. If any provision of this Program Guide is determined to be unlawful, void, or for any reason unenforceable, removal or invalidity of that provision shall be deemed severable from this Program Guide and shall not affect the validity and enforceability of any remaining provisions.

It is the property owner's responsibility to confirm that the property owner has the most recent versions of program documents. The property owner may satisfy this responsibility by checking the documents on the District website or by contacting the Program Administrator.

# **DISCLOSURE OF PROPERTY OWNER INFORMATION**

Property owners must agree to allow the District to disclose personal/corporate information submitted as part of the program to the Program Administrator. They also must agree that the District and the Program Administrator may disclose the property owner's information to third parties when such disclosure is essential to the conduct of the District's business. This disclosure also may be necessary to provide services to the property owner, including but not limited to where such disclosure is necessary to (i) comply with the law, legal process or regulators, and (ii) enable the District or the Program Administrator's employees or consultants to provide services to the property owner or to otherwise perform their duties.

The program treats property owner privacy and security seriously and will not provide property owner information to third parties for telemarketing, email, or direct mail solicitation.

# **FRAUD**

Giving materially false, misleading, or inaccurate information or statements to the District, the Program Administrator or any of their employees and agents (or failing to provide the District with material information) in connection with a Pre-Qualification Submission Form, Contractor Registration Form, or Capital Provider Application and Participation Agreement is punishable by law. Material representations include, but are not limited to, representations concerning the project costs and the ownership structure and financial information relating to the property and the applicant.

# CHANGES IN STATE AND FEDERAL LAW

The District's ability to operate the program is subject to a variety of state and federal laws. If those laws or the judicial interpretation thereof were to change after the filing of the project has been submitted for funding, the program's ability to issue the contemplated C-PACE funding may be impaired.

#### **RELEASES AND INDEMNIFICATION**

By submitting a Pre-Qualification Submission form, the property owner acknowledges that Colorado C-PACE was formed solely to help property owners in Colorado finance eligible improvements. Colorado C-PACE is a financing program only and is not responsible for the installed C-PACE-eligible improvements or their performance. Property owners are responsible for payment of the special assessment regardless of whether the products are properly installed or operate as expected.

#### **EXCEPTIONS TO THESE TERMS AND PROVISIONS**

The District may make exceptions to the terms and provisions detailed in this Program Guide where there is a finding that such exception furthers the goals and objectives of C-PACE and the District. Consideration of an exception request from a property owner may involve payment of a fee.

# **APPENDIX**

# **KEY DEFINITIONS**

Agency Sponsor Colorado New Energy Improvement District.

Assessment Payments The periodic repayments of the loan amount by the property owner,

which appears as a separate line item on the property tax bill.

Capital Provider The entity that will finance the eligible improvements. Also referred to

as a lender. In the Colorado C-PACE program, lenders must be qualified

by the Program Administrator.

**C-PACE Project** Eligible energy efficiency, renewable energy water conservation and/or

resiliency improvements made to eligible property, whether financed

entirely by C-PACE or through incentives or other sources in

combination with C-PACE financing.

C-PACE Project Developer A C-PACE-registered contractor that provides turnkey C-PACE-related

services for more complex and comprehensive C-PACE projects.

Eligible Property Commercial, industrial, or agricultural real estate located within

<u>participating counties</u>, whether existing, under construction, or to be constructed, except for residential dwellings with fewer than five

dwelling units.

Eligible Improvements Any improvement, construction, equipping, installation, or modification

of or to an eligible property, if designed to facilitate renewable energy production and distribution, increase energy efficiency, increase water

use efficiency, or improve building resiliency.

Lien A voluntary assessment recorded in the land records of the county

against an eligible property to secure the repayment of the C-PACE

financing.

Limited Property Information Guarantee. Title product that provides

liability coverage to the named assureds in the guarantee (capital provider and the District), guaranteeing: (1) that title is vested in any party or parties other than as shown in the LPIG; and (2) the accuracy of

recorded instruments which create monetary liens.

**Program Administrator** The entity that supports the program sponsor in administering the

program.

#### **Property Owner**

The person or entity that holds title to the eligible property, together with its successors and permitted assigns, as further defined in the Assessment & Financing Agreement. Eligible property owners may include individuals, business entities, and nonprofit companies. Government-owned properties are also eligible, though these projects are reviewed to ensure that the financing does not trigger TABOR.

#### **Registered Contractor**

The licensed firm or individual registered with the Colorado C-PACE program that develops the project scope of work, proposal, and analytics, and oversees/coordinates the work required for the installation/construction of the improvements.

#### **Savings-to-investment Ratio**

The total estimated (or projected) utility cost savings, as calculated in good faith and reviewed by the Program Administrator, over the effective useful life of the eligible improvements, divided by the finance amount and interest payments over the financing term.

# **APPLICATION FORMS AND OTHER DOCUMENTS**

All applicable Colorado C-PACE documents and forms can be found in the <u>Resources</u> section of the Colorado C-PACE <u>website</u>.